# **MEETING CONDUCT**

# **Meeting Procedures**

All Governing Board meetings shall begin on time and shall be guided by an agenda prepared in accordance with Board bylaws and posted and distributed in accordance with the Ralph M. Brown Act (open meeting requirements) and other applicable laws.

The Board president shall conduct Board meetings in accordance with Board bylaws and procedures that enable the Board to efficiently consider issues and carry out the will of the majority.

The Board believes that late night meetings deter public participation, can affect the Board's decision-making ability, and can be a burden to staff. Regular Board meetings shall be adjourned by 9:30 p.m. unless extended to a specific time determined by a majority of the Board. The meeting shall be extended no more than once and, if necessary, may subsequently be adjourned to a later date.

# **Quorum and Abstentions**

The Board shall act by majority vote of all of the membership constituting the Board. (Education Code 35164)

The Board believes that when no conflict of interest requires abstention, its members have a duty to vote on issues before them. When a member abstains, the abstention shall not be counted for purposes of determining whether a majority of the membership of the Board has taken action.

# **Public Participation**

Members of the public are encouraged to attend Board meetings and to address the Board concerning any item on the agenda or within the Board's jurisdiction. So as not to inhibit public participation, persons attending Board meetings shall not be requested to sign in, complete a questionnaire, or otherwise provide their name or other information as a condition of attending the meeting, except that if the meeting is conducted using remote public participation or with a Board member attending remotely pursuant to Government Code 54953, a member of the public desiring to provide comment through the use of a third party internet website or online platform may be required to register as required by the third party provider.

In order to conduct district business in an orderly and efficient manner, the Board requires that public presentations to the Board comply with the following procedures:

- 1. The Board shall give members of the public an opportunity to address the Board on any item of interest to the public that is within the subject matter jurisdiction of the Board, either before or during the Board's consideration of the item. Each member of the public shall have three (3) minutes per agenda item to address the Board. (Education Code 35145.5; Government Code 54954.3)
- 2. At a time so designated on the agenda at a regular meeting, members of the public may bring before the Board matters that are not listed on the agenda. The Board shall take no action or discussion on any item not appearing on the posted agenda, except as authorized by law. Each member of the public shall have a combined total of three minutes to address the Board on matters that are not on the Agenda. (Education Code 35145.5; Government Code 54954.2)
- 3. Without taking action, Board members or district staff members may briefly respond to statements made or questions posed by the public about items not appearing on the agenda. Additionally, on their own initiative or in response to questions posed by the public, Board members or staff members may ask a question for clarification, make a brief announcement, or make a brief report on their own activities. (Government Code 54954.2)

Furthermore, the Board or a Board member may provide a reference to staff or other resources for factual information, ask staff to report back to the Board at a subsequent meeting concerning any matter, or take action directing staff to place a matter of business on a future agenda. (Government Code 54954.2)

4. The Board need not allow the public to speak on any item that has already been considered by a committee composed exclusively of Board members at a public meeting where the public had the opportunity to address the committee on that item. However, if the Board determines that the item has been substantially changed since the committee heard the item, the Board shall provide an opportunity for the public to speak. (Government Code 54954.3)

5. A person wishing to be heard by the Board shall first be recognized by the president and shall then proceed to comment as briefly as the subject permits.

Individual speakers will be allowed three minutes to address the Board on each agenda item or a total of three minutes for nonagenda item(s). The Board shall limit the total time for public input on each agenda item to 15 minutes. With Board consent, the Board president may increase or decrease the time allowed for public presentation, depending on the topic and the number of persons wishing to be heard. The president may take a poll of speakers for or against a particular issue and may ask that only additional persons speak only if they have something new to add. Speakers may not allocate their time to other speakers.

In order to ensure that non-English speakers receive the same opportunity to directly address the Board, any member of the public who utilizes a translator shall be provided at least twice the allotted time to address the Board, unless simultaneous translation equipment is used to allow the Board to hear the translated public testimony simultaneously. (Government Code 54954.3)

- 6. The Board president may rule on the appropriateness of a topic, subject to the following conditions:
  - a. If a topic would be suitably addressed at a later time, the Board president may indicate the time and place when it should be presented.
  - b. The Board shall not prohibit public criticism of its policies, procedures, programs, services, acts, or omissions. (Government Code 54954.3)
  - c. The Board shall not prohibit public criticism of district employees. However, whenever a member of the public initiates specific complaints or charges against an individual employee, the Board president shall inform the complainant of the appropriate complaint procedure.
- 7. The Board president shall not permit actual disruption of Board meetings. Actual disruption by an individual or group or any conduct or statements that threaten the safety of any person(s) at the meeting shall be grounds for the president to terminate the privilege of addressing the Board and remove the individual from the meeting.

The Board President or designee may remove an individual for actually disrupting the meeting. Prior to removal, the individual shall be warned that their behavior is disrupting the meeting and that failure to cease the disruptive behavior may result in removal. If, after being warned, the individual does not promptly cease the disruptive behavior, the Board president, or designee, may then remove the individual from the meeting. (Government Code 54957.95)

When an individual's behavior constitutes the use of force or a true threat of force, the individual shall be removed from a Board meeting without a warning. (Government Code 54957.95)

*Disrupting* means engaging in behavior during a Board meeting that actually disrupts, disturbs, impedes, or renders infeasible the orderly conduct of the meeting and includes, but is not limited to, a failure to comply with reasonable and lawful regulations adopted by a legislative body pursuant to Section 54954.3 or any other law, or engaging in behavior that constitutes use of force or a true threat of force. (Government Code 54957.95)

*True threat of force* means a threat that has sufficient indicia of intent and seriousness, that a reasonable observer would perceive it to be an actual threat to use force by the person making the threat. (Government Code 54957.95)

Additionally, the Board may order the room cleared if necessary. In this case, members of the media not participating in the disturbance shall be allowed to remain, and individuals not participating in such disturbances may be allowed to remain at the discretion of the Board. When the room is ordered cleared due to a disturbance, further Board proceedings shall concern only matters appearing on the agenda. (Government Code 54957.9)

When disruptive conduct occurs, the Board may decide to recess the meeting to help restore order, or if removing the disruptive individual(s) or clearing the room is infeasible, move the meeting to another location. The Board may direct the Superintendent or designee to contact local law enforcement as necessary.

#### **Recording by the Public**

Members of the public may record an open Board meeting using an audio or video recorder, still or motion picture camera, cell phone, or other device, provided that the noise, illumination, or obstruction of view does not persistently disrupt the meeting. The Superintendent or designee may designate locations from which members of the public may make such recordings without causing a distraction.

If the Board finds that noise, illumination, or obstruction of view related to these activities would persistently disrupt the proceedings, these activities shall be discontinued or restricted as determined by the Board. (Government Code 54953.5, 54953.6)

**Policy Reference Disclaimer:** These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

State References	Description	
CCP. 527.8	Workplace violence safety	
Ed. Code 32210	Willful disturbance of public school or meeting	
Ed. Code 35010	Control of district; prescription and enforcement of rules	
Ed. Code 35145.5	Agenda; public participation and regulations	
Ed. Code 35163	Official actions, minutes and journal	
Ed. Code 35164	Actions by majority vote	
Ed. Code 35165	Effect of vacancies upon majority and unanimous votes by seven 7 member board	
Ed. Code 5095	Powers of remaining board members and new appointees	
Elec. Code 18430	Prevention or hinderance of electors assembling in public meeting	
Gov. Code 54953.3	Meetings to be open and public; remote attendance	
Gov. Code 54953.5	Audio or video recordings of proceedings	
Gov. Code 54953.6	Broadcasting of proceedings	
Gov. Code 54954.2	Agenda posting requirements; board actions	
Gov. Code 54954.3	Opportunity for public to address legislative body	
Gov. Code 54957	Closed session personnel matters	
Gov. Code 54957.9	Disorderly conduct of general public during meeting; clearing of room	
Gov. Code 54957.95	Opening meetings; orderly conduct	
Pen. Code 403	Disruption of assembly or meeting	
Management Resources References	Description	
Attorney General Opinion	55 Ops Cal Atty Gen 26 (1972)	

Attorney General Opinion55 Ops.Cal.Atty.Gen. 26 (1972)Attorney General Opinion61 Ops.Cal.Atty.Gen. 243, 253 (1978)Attorney General Opinion63 Ops.Cal.Atty.Gen. 215 (1980)

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Attorney General Opinion	66 Ops.Cal.Atty.Gen. 336 (1983)	
Attorney General Opinion	76 Ops.Cal.Atty.Gen. 281 (1993)	
Attorney General Opinion	90 Ops.Cal.Atty.Gen. 47 (2007)	
Attorney General Opinion	59 Ops.Cal.Atty.Gen. 532 (1976)	
Attorney General Publication	The Brown Act: Open Meetings for Legislative Bodies, rev.	
Court Decision	2003 Dage y Marana Vallay Unified School District (1006) 026	
Court Decision	Baca v. Moreno Valley Unified School District, (1996) 936 F. 32 Supp. 719	
Court Decision	City of San Jose v. William Garbett, (2010) 190 Cal. App.	
	4 <sup>th</sup> 526	
Court Decision	McMahon v. Albany Unified School District, (2002) 104	
Court Decision	Cal. App.4 <sup>th</sup> 1275	
Court Decision	Norse v. City of Santa Cruz, (9 <sup>th</sup> Cir. 2010) 629 F3d	
	966	
Court Decision	Rubin v. City of Burbank, (2002) 101 Cal.App.4th 1194	
CSBA Publication	The Brown Act: School Boards and Open Meeting Laws,	
	rev. 2019	
CSBA Publication	Call to Order: A Blueprint for Great Board Meetings, 2018	
Website	CSBA District and County Office of Education Legal	
	Services	
Website	California Attorney General's Office	
Website	CSBA	
Cross References	Description	
Cross References	Description	
<b>Cross References</b> 1000	<b>Description</b> Concepts and Roles	
<b>Cross References</b> 1000 1100	<b>Description</b> Concepts and Roles Communication with the Public	
<b>Cross References</b> 1000 1100 1220	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees	
<b>Cross References</b> 1000 1100 1220 1312.1	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees Complaints Concerning District Employees	
<b>Cross References</b> 1000 1100 1220 1312.1 1313	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees Complaints Concerning District Employees Civility	
<b>Cross References</b> 1000 1100 1220 1312.1 1313 3100	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees Complaints Concerning District Employees Civility Budget	
<b>Cross References</b> 1000 1100 1220 1312.1 1313 3100 3270	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees Complaints Concerning District Employees Civility Budget Sale and Disposal of Books, Equipment and Supplies	
<b>Cross References</b> 1000 1100 1220 1312.1 1313 3100 3270 3312	<b>Description</b> Concepts and Roles Communication with the Public Citizen Advisory Committees Complaints Concerning District Employees Civility Budget Sale and Disposal of Books, Equipment and Supplies Contracts	
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# MEETING CONDUCT (continued)

9321	Closed Session
9321-E(1)	Closed Session
9321-E(2)	Closed Session
9322	Agenda/Meeting Materials
9323.2	Actions by the Board
9323.2-E(1)	Actions by the Board
9323.2-E(2)	Actions by the Board
9324	Minutes and Recordings

Bylaw Adopted: August 18, 2020 Revised: September 5, 2023 Revised: July 15, 2024

EL RANCHO UNIFIED SCHOOL DISTRICT Pico Rivera, California